

OFFICE OF THE ATTORNEY GENERAL OF TEXAS AUSTIN

GERALD C. MANN ATTORNEY GENERAL

> Honorable Chas. F. Hemphill County Auditor Upton County Rankin, Texas

Dear Sir:

Opinion No. 0-5648
Re: Under the facts submitted is the contract made between Upton County and a bonding company legal and hinding upon the County, and a related question?

Your letter of January 12, 1943, requesting the opinion of this department on the questions stated therein, reads as follows:

"On April 13, 1942, the Commissioners Court of Uptom County entered into an agreement with Ranscher, Pierce & Company of Dallas, Texas whereby said Raucher, Pierce & Company was to fund all General and Road and Bridge Warrants which were unpaid, due to lack of funds, into funding bonds; for which the above bonding company was to receive a fee of 6% of all verrants so funded. Expenses of printing and of obtaining opinion as to the legality of the bonds was to be paid by Rauscher, Pierce & Company. The estimated amounts to be funded were \$45,000 for the General Fund and \$45,000 for the Road and Bridge Fund, No warrants were funded for the year until September 18, 1942 when the Court advertised that \$32,807.76 of General Fund Warrants and \$18,119.66 of Road and Bridge Warrants were to be funded on November 9, 1942. In accordance with the contract dated April 13, 1942 said bonds were to bear interest at the rate of 4% and were to mature in a period of not over six years. This intention referred to Chapter 163 of the Acts of the

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Regular Session of the 47th Legislature, House Bill 153. These bonds were never issued due to the fact that an injunction suit was filed in the District Court which restrained the Commissioners from issuing such bonds. It appears that quite a large number of warrants which were to have been included in the funding deal were issued illegally.

"I will appreciate your opinion on the following:

- "1. Is the contract dated April 13, 1942 (which was never advertised nor submitted to competitive bidding) legal and binding upon the Court.
- "2. Will the warrants, which are outstanding, be a legal indebtedness of the County if it is found that they were illegally issued, and could payment on same be refused upon presentation."

Apparently you raise the question as to the validity of the contract under consideration because such contract was not let by competitive bids. We do not have before us the contract menthoned in your letter, therefore, we express no opinion as to the validity of such contract, except that contracts of the nature involved in this case involving special skill and experience, are not within the contemplation of the statute as to competitive bids. (Gulf Bitulithic Company v. Nueces County, 11 S. W. (2d) 305; Houston v. Potter, 91 S. W. 389; Hunter v. Whiteaker, 203 S. W. 1096; Douglas v. Myrick, 159 S. W. 422; Gibson v. Davis, 236 S. W. 202; Tackett v. Middleton, 280 S.W. 289; Wallace v. Commissioners' court, 281 S. W. 593; Roper v. Hall, 280 S. W. 289; City of Houston v. Glover, 89 S. W. 426; Article 2368a, Vernon's Annotated Civil Statutes; Texas Jurisprudence, Volume 11, page 642.)

It is stated in Texas Jurisprudence, Volume 11, page 642:

"The statute requiring that contracts shall be let by competitive bids is construed as applying only to work which is competitive in its nature; it does not control the commissioners!

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court in contracting for services requiring special skill, ability, or technical learning. However, it has been intimated that a contract with architects for plans and services in superintending the erection of a building is within the terms of the statute. . . .

In view of the foregoing you are respectfully advised that it is our opinion that the above mentioned contract is not invalid because it was not let by competitive bids. In other words, contracts involving special skill, ability, or technical learning are not within the contemplation of the statute as to competitive bids. The fact that the contract under consideration was not let by competitive bids does not invalidate it.

With reference to your second question you are advised that if the outstanding warrants mentioned by you, were illegally issued, such warrants are void and not a valid obligation against the county. However, it is to be understood that we express no opinion as to the validity of such warrants since we have no information whatsoever pertaining to such varrants. In connection with what we have heretofore said, we feel it proper to state that we express no opinion as to the liability of the county to pay a reasonable value for the services, goods or merchandise or whatever was obtained by the county by reason of said warrants.

In connection with your second question and what we have heretofore said we direct your attention to our opinions Nos. 0-2880 and 0-4558, copies of these opinions are enclosed herewith.

Yours very truly

ATTORNEY GENERAL OF TEXAS

andell William

Ardell Villiams Assistant

db:WA

Enclosures

ATTURBEY GENERAL

